



Department of State
Cemeteries

A Guide to Cemetery Accounting

October 25, 2023

1

October 25, 2023

2

Agenda

1. Cemetery Income & Fund Types
2. Statutory & Regulatory Requirements
3. Internal Controls & Best Practices
4. Sustainability



2

October 25, 2023

3

Cemetery Income & Funds Types



3

October 25, 2023

4

Cemetery Income

Lot Sales
Niches
Crypts

Full Body Burials
Entombments

Cremation Burials
Inurnments

Additional Service
Charges
(Weekends, Holidays,
Tent, Chapel)

Foundations
(when applicable)

Interest & Dividends
And
Donations



4

October 25, 2023

5

Types of Funds



General Fund (GF)



Permanent Maintenance (PM)



Perpetual Care (PC)



Specials Trusts (ST)



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5

October 25, 2023

6

General Fund



"Day-to-Day"
Operating
Account

Deposit 100%
of receipts
(lot sales,
interments,
donations)

Pay Bills
(maintenance,
insurance,
repairs)



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6

October 25, 2023

7

Permanent Maintenance:

“A cemetery’s permanent maintenance account is its financial commitment to its future care. Over time, these funds must grow to meet the maintenance needs of the sold-out cemetery. It is essential to collect enough money as sales are made and to invest the funds wisely, so the purchasing power will grow and keep pace with increases in maintenance expenses”

John F. Llewellyn, A Cemetery Should be Forever



7

October 25, 2023

8

Permanent Maintenance (PM)

- The principal is INVIOLE. The cemetery cannot spend the principal. The Division calculates the principal at time of review.
- The cemetery can use income (dividends and interest) to maintain and preserve the cemetery.
- Realized capital gains are not income and are restricted as principal.
- Savings account/Investment vehicles (stocks, bonds, other marketable securities)
- Invest in publicly-traded funds. Avoid community and private foundations.



8

October 25, 2023

9

PM Allocations



- A minimum of 10% of **lot sales**.
- \$35 from each **interment** (full body and cremated remains), entombment, and inurnment. 100% of pet interment fees.
- The cemetery can vote to increase the allocations.
- Gross income to GF, then transfer PM allocations to PM account, at least quarterly.

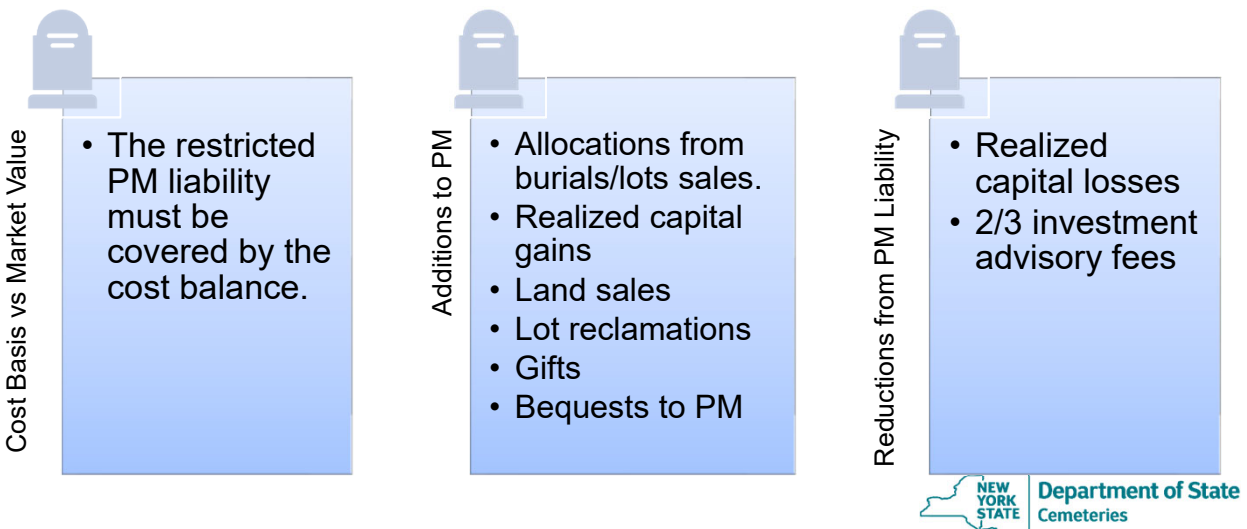


9

October 25, 2023

10

Permanent Maintenance (continued)



10

October 25, 2023

11

Perpetual Care (PC)

Optional service purchased by lot owners for additional care of their respective plots

The cemetery cannot spend principal

The cemetery can use income (interest dividends) only to provide PC

→ True PC vs PM by nature ←



11

October 25, 2023

12

Special Trust (ST)

Designated for a specific purpose

Principal may be restricted (depending on the trust terms)

Income (interest & dividends) and if the trust allows, principal can be used for the trust's designated purpose



12

October 25, 2023

13

Statutory & Regulatory Requirements



13

October 25, 2023

14

Annual Financial Report

Each cemetery must file an annual report

On or before March 31st of the calendar year

Annual Reports

Penalty of \$100 per day if late

On or before the 90th day after the fiscal year

- Must report cost and market balance for all investment accounts
- Requires two trustee signatures
- Can submit annual report on time and send CPA support letter



14

October 25, 2023

15

Annual Financial Report (continued)

You may file online or on paper; both are available at:
<https://dos.ny.gov/cemetery-operators>

All cemeteries must complete Parts 1 – 3

Additional schedules for:

- Perpetual Care
- PM Loans
- Pre-Need and/or Installment Sales
- Certificates of Indebtedness & Land Share Certificates



15

October 25, 2023

16



Division of
Cemeteries

New York State
Department of State
DIVISION OF CEMETERIES
One Commerce Plaza
99 Washington Avenue
Albany, NY 12231-0001
Telephone: (518) 474-6226
www.dos.ny.gov

ANNUAL FINANCIAL REPORT OF CEMETERY CORPORATION

CEMETERIES THAT FILE CPA REPORTS MUST ALSO COMPLETE THIS REPORT. ATTACH ADDITIONAL PAGES IF NEEDED.

PART ONE – GENERAL INFORMATION

Reporting Year End Date – Report due 90 days after end of fiscal year (March 31 for most cemeteries)	
Cemetery Name	Cemetery County
New York State – Cemetery Five Digit ID Number	Federal ID Number – Nine Digit ID Number
Mailing Address (include name if address is that of an Officer)	
City, Town or Village	NY Zip Code

PERSON KEEPING FINANCIAL RECORDS

Name and Title	Mailing Address
Telephone Number	E-Mail Address

NUMBER OF BURIALS – FOR REPORTING YEAR

Number of Body Burials	Current Lot Price-if multiple prices, write "various"	Sold – To Date	CEMETERY LANDS – IN ACRES
Number of Cremains Buried from NY-S Crematories	Adult Interment Fee	Unsold - Developed	
Number of Cremains Buried from Out-of-State Crematories	Cremation Interment Fee	Unsold - Undeveloped	
Total Burials for Reporting Year	Cremation Fee for Crematory	Total Acreage	0.00
Number Cremations Performed	Estimated Burial Spaces Remaining Including In Ground, Mausoleum Crypts and Columbarium niches		0

INSURANCE COVERAGE – Commercial Crime/Employee Dishonesty

AMOUNT OF COVERAGE	EXPIRATION DATE OF POLICY
--------------------	---------------------------

CLASSES OF PERSONS (DIRECTORS, EMPLOYEES, OFFICERS, ETC.) COVERED
☐ Check if the Division has previously granted a reduction, waiver or modification of this requirement.
☒ Directors and trustees must annually disclose any possible conflicts of interest in a written statement. Check here to confirm that your directors and trustees have done so. Do not attach the statements to your Annual Financial Report.

FINANCIAL STATEMENT CERTIFICATION

The undersigned officials of the _____ Cemetery Corporation certify that we have thoroughly reviewed this Annual Financial Report. To the best of our knowledge this Annual Financial Report and the cemetery's operating statement and accounting assets are complete, accurate, free from any misstatements and are not misleading in any respect.

☒ TRUSTEE SIGNATURE	DATE
☒ NAME AND TITLE (PRINT)	
☒ TRUSTEE SIGNATURE	DATE
☒ NAME AND TITLE (PRINT)	

DOS-0415 (Part 1-3)-f (Rev 11/19)

Page 1 of 6

ANNUAL FINANCIAL REPORT OF CEMETERY CORPORATION

PART TWO – OPERATING STATEMENT

CEMETERY NUMBER AND NAME	DATE – Reporting Year End
--------------------------	---------------------------

Operating Account Balance – Beginning	\$
RECEIPTS (INCOME) (You may attach a statement of income and expense in lieu of completing this section if it contains all the information required below. ALL BOLDIED LINES MUST BE FILLED OUT)	
a. Lot Sales (gross) (includes niche, crypts, mausoleums, etc.)	\$
b. Interment Income	\$
c. Foundations	\$
d. Dividends and Interest (deposited in reporting year)	\$
e. Donations and Bequests	\$
f. Other Receipts (complete schedule on next page)	\$
g. SUBTOTAL – OPERATING REVENUES (Add lines a – f)	+\$ 0.00

DISBURSEMENTS (EXPENSES)	\$
h. Employee Wages	\$
i. Independent Contractor - Grave Opening	\$
j. - Maintenance and Mowing	\$
k. Salaries of Officers and Directors	\$
l. Supplies and Repairs	\$
m. Equipment	\$
n. Insurance - General Liability	\$
o. - Workers Compensation	\$
p. - Commercial Crime/Employee Dishonesty	\$
q. Vandalism and Assessment Fee	\$
r. Other Disbursements (complete schedule on next page)	\$
s. SUBTOTAL – DISBURSEMENTS (Add lines h – r)	-\$ 0.00

Net Operating Surplus OR Deficit (Operating Revenue - line g Less Disbursements - line s)	\$ 0.00
--	----------------

TRANSFERS TO OPERATING ACCOUNT (COMPLETE THIS ENTIRE SECTION EVEN IF YOU FILE A CPA REPORT)

From Trust Funds (Retained Income from Previous Years)	\$
From Other Funds (i.e., Special, Bequests, Pre-need, etc.)	\$
TOTAL TRANSFERS TO OPERATING ACCOUNT	+\$ 0.00

TRANSFERS FROM OPERATING ACCOUNT	\$
To Permanent Maintenance Fund*	\$
Minimum of 10 % of Lot Sales	\$
\$35 per Interment	\$
Other (Loan Payments, etc.)	\$
To Perpetual Care Fund	\$
To Other Funds	\$
TOTAL TRANSFERS FROM OPERATING ACCOUNT TO PM, PC, AND OTHER FUNDS	-\$ 0.00

Operating Account Balance – ENDING (Total lines 1 – 3 less line 4)	\$ 0.00
---	----------------

DIVIDENDS AND INTEREST	\$
Total Dividends and Interest Earned in the Reporting Year (from all accounts)	\$

*By law, a cemetery must deposit into its Permanent Maintenance fund at least 10% of the gross proceeds of lot and grave sales and \$35.00 for every interment including cremated remains.

DOS-0415 (Part 1-3)-f (Rev 11/19)

Page 2 of 6

16

October 25, 2023

17

ANNUAL FINANCIAL REPORT OF CEMETERY CORPORATION

PART TWO – OPERATING STATEMENT

CEMETERY NUMBER AND NAME	DATE – Reporting Year End
--------------------------	---------------------------

Other Receipts – Detail Schedule

	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	

Other Receipts (must equal total on line f on previous page.) \$ 0.00

Other Disbursements – Detail Schedule

	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	
	\$	

Other Disbursements (must equal total on line r on previous page.) \$ 0.00

PART THREE – STATEMENT OF OPERATING FUNDS & TRUST FUNDS

GENERAL FUND (GF) – SCHEDULE OF ACCOUNTS and BALANCES

List reporting year end balances of all accounts containing GF. For all investment accounts, also list cost basis. Attach schedule if additional space is required.

Financial Institution	Last 4 Digits of Account #	Type* of Account	Balance-Reporting Year End-at Market	Balance-Reporting Year End-at Cost
1.			\$	\$
2.			\$	\$
3.			\$	\$
4.			\$	\$
5.			\$	\$
Total of General Fund Assets at Reporting Year End			\$ 0.00	\$ 0.00

*Type = CD, Mutual Fund, Savings Account, Stocks, etc.

DOS-0415 (Part 1-3) (Rev 11/19)

Page 3 of 6

ANNUAL FINANCIAL REPORT OF CEMETERY CORPORATION

PART THREE – STATEMENT OF OPERATING FUNDS & TRUST FUNDS

CEMETERY NUMBER AND NAME	DATE – Reporting Year End
--------------------------	---------------------------

PERMANENT MAINTENANCE FUND – SCHEDULE OF ACCOUNTS and BALANCES

Permanent Maintenance (PM) Assets – List reporting year end balances of all accounts containing PM funds. For all investment accounts, also list cost basis. You may attach a schedule or list all on separate sheet if additional space is required, but you must complete Line A, below.

Financial Institution	Last 4 Digits of Account #	Type* of Account	Balance-Reporting Year End-at Market	Balance-Reporting Year End-at Cost
1.			\$	\$
2.			\$	\$
3.			\$	\$
4.			\$	\$
5.			\$	\$

A. Total of Permanent Maintenance Assets at Reporting Year End \$ 0.00 \$ 0.00

*Type = CD, Mutual Fund, Savings Account, Stocks, etc.

PERMANENT MAINTENANCE (PM) FUND RECONCILIATION

1. PM Fund Balance – Beginning	\$
ADDITIONS TO PM	
2. Allocations from Lot Sales (at least 10% of gross lot sales)	\$
3. Allocations from Interments (\$35 per interment)	\$
4. Allocations from Installment Payments (from Part 5A)	\$
5. Income (Interest and Dividends)	\$
6. Realized Capital Gains	\$
7. PM Loan Repayments	\$
8. Other Additions to PM	\$
9. SUBTOTAL ADDITIONS (Lines 2 through 8)	+ \$ 0.00
WITHDRAWALS/DEDUCTIONS FROM PM	
10. Transfer of Income (Interest and Dividends)	\$
11. Realized Capital Losses	\$
12. PM Loans withdrawn	\$
13. Deduction of 2/3 of investment advisory fees on PM account	\$
14. SUBTOTAL DEDUCTIONS (Lines 10 through 13)	- \$ 0.00
15. Balance at Reporting Year End (Line 1 plus Line 9, minus Line 14)	\$ 0.00

DOS-0415 (Part 1-3) (Rev 11/19)

Page 4 of 6

17

October 25, 2023

18

ANNUAL FINANCIAL REPORT OF CEMETERY CORPORATION

PART THREE – STATEMENT OF OPERATING FUNDS & TRUST FUNDS

CEMETERY NUMBER AND NAME	DATE – Reporting Year End
--------------------------	---------------------------

SPECIAL TRUST FUNDS – SCHEDULE OF ACCOUNTS and BALANCES (IF THE CEMETERY HAS SUCH TRUST FUNDS)

List reporting year end balances of all accounts containing Special Trust Funds (such as restricted donations or bequests). For all investment accounts, also list cost basis. Attach schedule or list all on separate sheet if additional space is required. Attach copies of instruments establishing new bequests received during the reporting year. Attach schedule or list all on separate sheet if additional space is required.

Financial Institution	Last 4 Digits of Account #	Type* of Account	Balance-Reporting Year End-at Market	Balance-Reporting Year End-at Cost
1.			\$	\$
2.			\$	\$
3.			\$	\$
4.			\$	\$
5.			\$	\$
Total of Special Trust Fund Assets at Reporting Year End			\$ 0.00	\$ 0.00

*Type = CD, Mutual Fund, Savings Account, Stocks, etc.

DOS-0415 (Part 1-3) (Rev 11/19)

Page 5 of 6

ANNUAL FINANCIAL REPORT OF CEMETERY CORPORATION

PART THREE – STATEMENT OF OPERATING FUNDS & TRUST FUNDS

1. Does your cemetery currently, or has it ever, offered perpetual care? ☐ YES or ☐ NO
Perpetual care is a voluntary contractual arrangement with the cemetery for additional care of a lot, plot, or part thereof.
If you answered YES to this question, go online to <http://www.dos.ny.gov/cmtly/forms.htm> and download and file Part Four A— Perpetual Care Trust Fund—Schedule of Accounts and Balances, and Perpetual Care Fund Reconciliation.

2. Does your cemetery have a Permanent Maintenance Fund loan outstanding? If you answered YES to this question, go online to <http://www.dos.ny.gov/cmtly/forms.htm> and download and file Part Four B – Permanent Maintenance Loan Balance. ☐ YES or ☐ NO

3. Does your cemetery sell lots on an installment basis? ☐ YES or ☐ NO
If you answered YES to this question, go online to <http://www.dos.ny.gov/cmtly/forms.htm> and download and file Part Five A – Supporting Schedules.

4. Does your cemetery sell merchandise such as bronze markers or interment services on a pre-need basis? ☐ YES or ☐ NO
If you answered YES to this question, go online to <http://www.dos.ny.gov/cmtly/forms.htm> and download and file Part Five B – Supporting Schedules.

5. Does your cemetery file Form 990 or Form 990-EZ with the IRS? ☐ YES or ☐ NO
If you answered YES to this question:
Form 990 filers attach Part VII Compensation of Officers, Directors, Trustees.
Form 990-EZ filers attach Part VI.
If your cemetery files Form 990-N – Electronic Notice (e-Postcard), no additional attachments are required.

If you answered **NO** to **ALL** of the above five questions **and** your cemetery has **less than** \$1,000,000 in total financial assets, **STOP HERE**.
You **do not** have to fill out any additional schedules.

* Total financial assets means the market value of all general funds, permanent maintenance funds, perpetual care funds, special trust funds and other funds under the control of the cemetery, including both restricted and unrestricted funds, regardless of the form in which they are held. Total financial assets do not include the cemetery's land, buildings, equipment, etc.

DOS-0415 (Part 1-3) (Rev 11/19)

Page 6 of 6

18

October 25, 2023

19

Vandalism and Assessment Fees

-  DOS-532 due on or before March 31st
-  Check payable to Department of State, mailed to main office in Albany
-  Vandalism - \$5 per interment and out of state cremation
-  Assessment - \$3 per interment and out of state cremation, no payment for first 15
-  Applied toward grant fund that cemeteries are eligible to apply for, to repair monuments
-  Defray administrative costs to the Division of Cemeteries



Department of State
Cemeteries

19

October 25, 2023

20

Vandalism & Assessment Fees – Form DOS-532

STATE OF NEW YORK
DEPARTMENT OF STATE - DIVISION OF CEMETERIES
One Commerce Plaza, 99 Washington Avenue, Albany, NY 12231
NOTICE OF VANDALISM AND ASSESSMENT FEES (CEMETERIES) DUE MARCH 15, FOR CALENDAR YEAR
in accordance with Section 1507(h) and 1508(c) of the Not-For-Profit Corporation Law

	Number of Burials	Balance	Rate	Amount Due
(1) VANDALISM: Interments (bodies and out of state ashes only)	 NO EXEMPTION		@ \$5.00	\$.....
(2) ASSESSMENT: Interments (bodies and out of state ashes only)	 Less 15 Exemption		@ \$3.00	\$.....
				TOTAL DUE \$

Line (1) **VANDALISM** number of burials does NOT include ashes from NYS crematories.
Line (2) **ASSESSMENT** number of burials does NOT include ashes from NYS crematories.

The basis for the vandalism fee is \$5 for each interment for the preceding calendar year. The basis for the annual assessment is \$3.00 for each interment in excess of 15 interments for the preceding calendar year.

Please complete all information; if none, state NONE. Make remittance payable to Division of Cemeteries. RETURN original with remittance to above address; retain duplicate.

DOS-532 (Rev. 10/14)



Department of State
Cemeteries

20

October 25, 2023

21

Vandalism & Assessment Fees

	All Burials	Less NYS Cremations	Reportable Burials
Bodies Buried	98		98
Cremations	16	14	2
Totals	114	14	100



21

October 25, 2023

22

Vandalism & Assessment Fees

	Number	Exemption	Balance	Rate	Amount Due
Vandalism Interments	100	No Exemption	100	\$5	\$500
Assessment Interments	100	Less 15 Exemptions	85	\$3	\$255
Total Due					\$755



22

October 25, 2023

23

Commercial Crime Insurance

Commercial Crime Insurance Should cover employees, officers, and directors

\$15,000 or 10% of total financial assets, whichever is greater up to a max of \$500,000

The cemetery may request a waiver or modification of this requirement. Waivers must be renewed and can be rescinded if circumstances change.



23

October 25, 2023

24

IRS Form 990

If you file form 990 or 990-EZ with the IRS, you must submit a copy of the compensation page with your annual report.

If you have not filed form 990 within the last 3 years, answer "no" on page 6 of the annual report. The IRS revokes non-profit status if no filings are received in 3 years.



24

October 25, 2023

25

Service Charge Approval

Service Charge

Increases in lot charges do not require approval, but you must send new price lists to the Division.

The Division, acting for the Cemetery Board, must review all requests for changes to current service charges or new charges; typical charges:

- Interment.
- Foundation.
- Extra charges for weekend and holiday burials.

Flat rates for winter burials are not allowed, pass through only.

Employment cost index (ECI): If a cemetery seeks only an ECI increase, there is a different self-certification process that can be followed.



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25

October 25, 2023

26

Additional Requirements



Annual lot owners meeting (advertise 3x)



Board applications for major alterations and special projects



Update trustees and contact information when there are changes



Provide records for inspection when requested by Division staff



Notify the Division of any suspected fraud or mismanagement of funds



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26

October 25, 2023

27

Internal Controls & Best Practices



27

October 25, 2023

28

Internal Controls & Best Practices

- **All income** (from interments, lot sales, etc.) should pass through the operating account first; transfers can then be made to the PM or other accounts from the operating account.
- Include at least 2 officers on every transaction; i.e. one closes sale & collects payment; then gives it to Treasurer to deposit and file.
- The cemetery should issue receipts for all income received. Cash is discouraged.
- Bank statements should be reviewed by someone other than the Treasurer on a regular basis.
- The cemetery should make all disbursements by check.
- Two signature requirement on all checks; confirm wire transfers also require two authorizations if possible.



28

October 25, 2023

29

Internal Controls & Best Practices

Adopt and adhere
to Conflict of
Interest policy

Separation of
duties

Do NOT delay
deposits

Do NOT pre-sign
checks

Pay attention to
investments
(ROR, fees)

Convert CDs to
investments
when appropriate

<https://ag.ny.gov/sites/default/files/2023-02/conflict-of-interest.pdf>



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29

October 25, 2023

30

Record Keeping

For all lot sales, the cemetery should issue a lot deed or comparable receipt to the owner and keep a copy on file at the cemetery. Deeds require the signatures of two officers.

The cemetery must issue a body delivery receipt for each interment and keep a copy.

The cemetery should collect and retain cremation certificates for each cremated remain burial, when available.

Cemetery should keep a burial and lot sale log.

All copies of the map should be updated after each lot sale.

Cemetery should keep a ledger or checkbook register with details for all monies collected and paid out.



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30

October 25, 2023

31

Organization of Records

File expenses by year
then by vendor

Follow records
retention policy: 7
years if audited, life
for corporate
documents

Keep separate folders
for bank and
brokerage statements

Label bank accounts
by their names (PM,
GF)



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Cemeteries

31

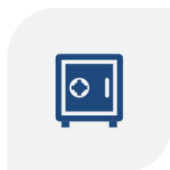
October 25, 2023

32

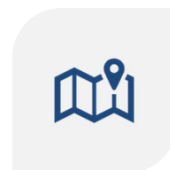
Safeguarding of Assets & Records



ELECTRONIC &
SCANNED
COPIES
SOFTWARE



FIREPROOF
SAFE



MORE THAN
ONE COPY OF
CEMETERY
MAP



THE TOWN MAY
HAVE STORAGE



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32

October 25, 2023

33

Sustainability

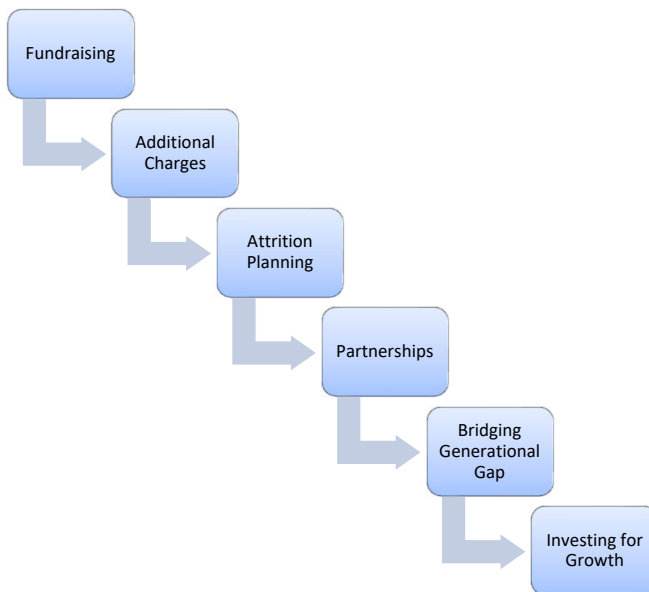


33

October 25, 2023

34

Sustainability

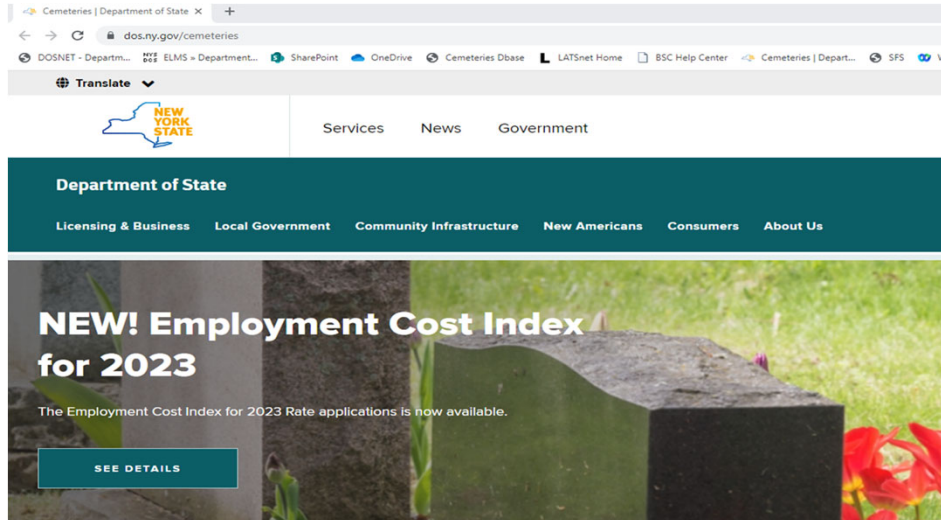


34

October 25, 2023

35

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35

October 25, 2023

36

Conclusion – Questions?



36